CABINET MEMBER SIGNING

Wednesday, 16th February, 2022, 10.00 am

Members: Councillor Zena Brabazon – Cabinet Member for Early Years, Children, and Families

1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

2. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

(i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and

(ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct

- 3. WEST GREEN AND BRUCE GROVE PRIMARY SCHOOLS BUILDING SERVICES AND EXTERNAL ENVELOPE WORKS - VARIATION OF CONSTRUCTION CONTRACT (PAGES 1 - 6)
- 4. HIGHGATE PRIMARY SCHOOL PHASE 2 EXTERNAL ENVELOPE & BUILDING SERVICES REPLACEMENT WORKS - AWARD OF CONSTRUCTION CONTRACT (PAGES 7 - 14)

5. EXCLUSION OF THE PRESS AND PUBLIC

Item 6 is likely to be subject to a motion to exclude the press and public be from the meeting as it contains exempt information as defined in Section 100a of the Local Government Act 1972 (as amended by Section 12A of the Local Government Act 1985); paras 3 and 5, namely information relating to the



financial or business affairs of any particular person (including the authority holding that information) and information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.

6. EXEMPT - HIGHGATE PRIMARY SCHOOL - PHASE 2 EXTERNAL ENVELOPE & BUILDING SERVICES REPLACEMENT WORKS - AWARD OF CONSTRUCTION CONTRACT (PAGES 15 - 16)

Fiona Rae, Acting Committees Manager Tel – 020 8489 3541 Email: fiona.rae@haringey.gov.uk

Fiona Alderman Head of Legal & Governance (Monitoring Officer) George Meehan House, 294 High Road, Wood Green, N22 8JZ

Tuesday, 08 February 2022

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Report for:	Cabinet Member Signing – 16 February 2022			
Title:	West Green and Bruce Grove Primary Schools – Building Services and External Envelope Works – Variation of Construction Contract			
Report authorised by:	Ann Graham, Director Children's Services			
Lead Officer:	Sylvester Olutayo, Major Projects Senior Project Manager, sylvester.olutayo@haringey.gov.uk			
Ward(s) affected:	St Ann's and Bruce Grove			

Report for Key/ Non Key Decision: Key Decision

1. Describe the issues under consideration

- 1.1 On 2 July 2021, the Cabinet Member for Early Years, Children, and Families approved an award to Mulalley & Company Ltd for the Construction Contract for West Green Primary School in the sum of £2,270,002.90. This report seeks Cabinet Member approval to vary the original contract with Mulalley & Company Ltd for the sum of £294,200 as allowed under Contract Standing Order (CSO) 10.2.1.b and CSO 16.02, to allow additional roof works to be completed at the site. This provides the Council with greater value for money by including them within the current contract works on site, as opposed to returning with a separate contract, causing further disruption to the school.
- 1.2 On 15 June 2021, the Cabinet Member for Early Years, Children, and Families approved an award to Mulalley & Company Ltd for the Construction Contract for Bruce Grove Primary School in the sum of £2,763,207. This report seeks Cabinet Member approval to vary the original contract with Mulalley & Company Ltd for the sum of £318,793 as allowed under Contract Standing Order (CSO) 10.2.1.b and CSO 16.02, to allow for an element of additional works to be completed. This has resulted in significant delays to the programme, for which extension of time requests have been requested.

2. Cabinet Member Introduction

2.1 As this report is being presented to Cabinet Member Children, Education and Families for a decision, Cabinet Member introduction is not required.

3. Recommendations

The Cabinet Member for Early Years, Children, and Families is asked:

3.1 To note that the original contract award approved by the Cabinet Member for Early Years, Children, and Families for West Green Primary School was in the sum of £2,270,002.90.



- 3.2 To agree a variation of the construction contract to Mulalley & Company Limited in the sum of £294,200, giving a total contract sum of £2,564,202.90 for West Green Primary School.
- 3.3 To note that the original contract award approved by the Cabinet Member for Early Years, Children, and Families for Bruce Grove Primary School was in the sum of £2,763,207.
- 3.4 To agree a variation of the construction contract to Mulalley & Company Limited in the sum of £318,793, giving a total contract sum of £3,082,000 for Bruce Grove Primary School.

4. Reasons for decision

- 4.1 West Green Primary School During construction, additional condition works were identified that include the complete replacement of the hall roof, as it is in significant disrepair and deterioration across the main roof structure, has rotten and sagging timber framing around its windows, with some splitting of timbers in some occurrences, and significant outward bowing of the roof structure, due to the yielding of the steel ties. The extent of this condition would not be identified through non-intrusive surveys and would only be discovered once the works commenced and the contractor was able to fully access, open up and intrusively inspect the hall roof structure. The Children's Capital Programme Budget is sufficient to cover this contract increase.
- 4.2 Bruce Grove Primary During construction and once full access to the roof was available, additional condition works were identified including replacement of roof tiles, detailing and build-up of insulation. Additional glazing and building services works have also been identified. This has resulted in a delay of up to 14 weeks to the project therefore the above includes a risk allowance for an extension of time claim which is yet to be concluded. The Children's Capital Programme Budget is sufficient to cover this contract increase.
- 4.3 Going forward, the Council's Strategic Asset Management Programme, will produce a costed asset management works programme that can inform items like this; so it can be referred to and allowances can be made within contracts when under taking significant capital works.

5. Alternative Options Considered

5.1 Do nothing – a decision not to support the increase in the value of the construction works contract will result in delays in completing urgent condition works, leave the school with a roof at the end of its serviceable life, and increase the health and safety risk of closure (in part or full site) and disruption to children's education.



6. Background Information

- 6.1 London Borough of Haringey are seeking to identify and address building condition and suitability issues across the Education/schools estate.
- 6.2 A major review of the condition and suitability of the Children's Services estate has been undertaken, which informed the Children's Service's asset management plan (CSAMP). This identified condition and suitability deficiencies in the primary, secondary, and wider Children's Service estate that need addressing in the short, medium, and long-term. Both West Green and Bruce Grove Primary Schools were considered high priority for major works due to issues relating to health and safety and/or risk of school closure.
- 6.3 As outlined in the original reports, this condition project brings several benefits to the schools and the Council, with the primary objective of providing an improved educational environment for children in line with Haringey's borough plan. Along with improving educational outcomes, this project will significantly reduce the risk of a health and safety incident or school closure through condition failure such as mechanical failure or roof leaks. The projects will also help the schools reduce their energy demands and thus reduce carbon emissions through technologies and insulation including double glazing. This work also benefits the Council in reducing the reactive maintenance requirements at the school in future by economically fixing the root cause of the condition issues within a single project whilst avoiding additional temporary repairs costs.
- 6.4 These works at both West Green and Bruce Grove, include works as part of the public sector decarbonisation programme, a government initiative sponsored by the Department for Business, Energy & Industrial Strategy and administered by Salix (Salix works) grant i.e. improvements in roof and loft insulation, new heating and water services pipework, new boilers, roofing repairs / replacements. At both schools the works also include new windows. These works are designed to improve the school environment whilst at the same time reducing the schools' running costs and carbon footprint. These projects have been granted allocations of funding £325,000 (West Green) and £243,000 (Bruce Grove) by Salix (Salix works). The grants will be used to part fund the scheme thus reducing the amount of borrowing that the Council will need to undertake. The works are being delivered as part of one of the largest investment programmes for our schools in the challenging environment brought about by Covid.
- 6.5 Once works had commenced at West Green, with the erection of the crash deck and working platform under the hall roof, subsequent inspections revealed unexpected greater deterioration across the main roof structure, which requires additional condition works to fully address and replace the roof. The option to replace the roof on a like-for-like basis or an alternative flat roof were duly considered, however, following a robust cost and benefit analysis, taking into consideration logistics and disruption, as well as a fluctuating market place in terms of inflation being experienced across the board, it was concluded to replace on a like-for-like basis. Avoiding additional maintenance requirements/costs, change to existing profile and additional ventilation requirements



- 6.6 Taking the opportunity to fully replace the failing roof structure, will enable modern materials with improved insulation standards to be used and provide an enhanced carbon benefit, further reducing the school's energy demands.
- 6.7 For background on the cause for change on Bruce Grove Primary School as outlined in 4.2, additional works identified when on site have cause delays to the programme, which subject to completion of the extension of time request; results in a potential contract increase of £318,793.
- 6.8 Both projects did have prudent allocations of contingency funding of 10% of the contract value. However, these have been exhausted meeting:
 - Normal levels of expected risk for projects of this nature; and
 - Significantly increasing market sector costs, beyond those predicted in June/July 2021.
- 6.9 The quantity surveyors have verified and confirmed the additional condition work costs for both schools are in line with market rates and will not result in the Council paying any additional costs compared with them being included within the tender.
- 6.10 The contract increases are within the Children's Capital Programme Budgets for the works and therefore there is no additional funding requirement.
- 6.11 The total anticipated final outturn costs of the West Green and Bruce Grove schemes can be contained within the approved Children's Capital Programme Budget:

Description	West Green	Bruce Grove
Construction Cost (including contingency)	£2,564,203	£3,082,027
Other Costs	£1,943,722	£1,485,339
Total Cost	£4,507,925	£4,567,366

7 Contribution to Strategic Outcomes

7.1 This project proposal supports outcomes as outlined in the Borough Plan 2019-23, in particular:

All projects commissioned by Officers of the Council are expected to align with this plan and will be reflected in key capital project documentation such as project briefs, design briefs, business cases, project initiation documents (PID) and award reports. The relevant Borough Outcome for this project is: **People** - our vision is a Haringey where strong families, strong networks and strong communities nurture all residents to live well and achieve their potential.

7.2 West Green and Bruce Grove Primary Schools fall into wave 1 (priority 1) of the Children's Service's asset management plan (CSAMP) and is therefore procured in accordance with the priorities set out in the Children's Capital Programme.



8. Statutory Officers comments (Chief Finance Officer, Procurement, Head of Legal and Governance, Equalities).

8.1 Finance

8.1.1 The recommendation of the report is to vary the contract value for works at West Green and Bruce Grove Primary Schools. If agreed the revised contract sum will be as follows:

	Original Award (m)	Variation (m)	Revised Award (m)
West Green	£2.27	£0.294	£2.564
Bruce Grove	£2.763	£0.319	£3.082

The above figures are rounded up.

The revised contract sums can be contained within the project budget.

8.2 **Procurement**

8.2.1 Strategic Procurement note the content of the report. The variations noted in the paper are in line with the authority's CSO's and the PCR's. Strategic procurement approves the variation for West Green of £294,200 and for Bruce Grove of £318,973.

8.3 Legal

- 8.3.1 The Head of Legal and Governance (Monitoring Officer) has been consulted in the preparation of this report. The aggregate values of the original contract awards and the variations referred to in the report are below the threshold where the rules on contract modifications set out in Regulation 72 of the Public Contracts Regulations 2015 apply. The variations are therefore outside the scope of Regulation 72.
- 8.3.2 Pursuant to CSO 16.02 and CSO 10.02.1(b) a Cabinet Member with the relevant portfolio responsibilities has authority to approve the variations referred to in the report.
- 8.3.3 The variations for West Green and Bruce Grove Primary Schools are key decisions and, as such, need to comply with the Council's governance arrangements in respect of Key Decisions, including publication on the Forward Plan.
- 8.3.4 The Head of Legal and Governance (Monitoring Officer) confirms that there are no legal reasons preventing the Cabinet Member for Early Years, Children, and Families from approving the recommendations in this report.

8.4 Equality

8.4.1 The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:



- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advance equality of opportunity between people who share those protected characteristics and people who do not
- Foster good relations between people who share those characteristics and people who do not.

The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex, and sexual orientation. Marriage and civil partnership status apply to the first part of the duty.

The proposed decision is to request approval to vary the awards of contracts to Mulalley & Company Ltd up to the value stated in Section 1.1 and 1.2 of this report. It was identified that the condition and suitability deficiencies at West Green and Bruce Grove Primary Schools are a high priority for major works due to issues relating to health and safety or school closure risks. It is expected that this decision will continue to lead to improved health and safety of all students and members of staff. No negative consequences are identified for those who share a protected characteristic, and it is concluded that the works will have a wholly positive impact by improving the health and safety of the schools.

As an organisation carrying out a public function on behalf of a public body Mulalley & Company Ltd will be obliged to have due regard for the need to achieve the three aims of the Public Sector Equality Duty as stated above. Appropriate contract management arrangements are established to ensure that the delivery of the major works does not result in any preventable or disproportionate inequality.

9 Use of Appendices

9.1 None

10 Local Government (Access to Information) Act 1995

10.1 None



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Agenda Item 4

Cabinet Member Signing – 16 February 2022			
Highgate Primary School Phase 2 – External Envelope and Building Services Improvement – Award of Construction Contract			
Director Children's Services, Ann Graham			
Chris Hill, Major Projects Project Manager, Chris.Hill@haringey.gov.uk			
Highgate			

Report for Key/ Non Key Decision: Key Decision

1. Describe the issue under consideration

- 1.1 To request approval to award a contract to Kind Diamond Build Consortium Ltd up to the value of £2,239,272 to undertake external envelope and building services improvement works at Highgate Primary School pursuant to contract standing order 16.02.
- 1.2 Pursuant to Contract Standing Order (CSO) 16.02 to approve the issuance of a letter of intent.

2. Cabinet Member Introduction

2.1 Not applicable.

3. Recommendations

For Cabinet Member for Early Years, Children, and Families is asked:

- 3.1 Pursuant to Contract Standing Order 16.02, to approve an award of contract to Kind Diamond Build Consortium Ltd to the value of £2,239,272.
- 3.2 To approve a client construction contingency as detailed in the exempt appendix to this report which will be strictly managed under change control governance arrangements.
- 3.3 To approve the issuance of a letter of intent for up to 10% of the contract value, totalling £223,927.20.

4. Reasons for decision

4.1 A major review of the condition and suitability of the Children's Services estate has been undertaken which has informed the Children's Service's asset management plan (CSAMP). This identified condition and suitability deficiencies in the primary, secondary, and wider Children's Service estate need addressing in the short, medium, and longterm.



- 4.2 Highgate Primary School is high priority for major works due to issues relating to health and safety or the school is at risk of school closure.
- 4.2 In 2019, a commission was given to further investigate and address urgent works relating to the condition of building services (i.e. heating, electrics and plumbing), external envelope (i.e. roofs, windows) and boundary security.
- 4.3 A scheme for Highgate Primary School has been developed to achieve the following:
 - Salix Public Sector Decarbonisation grant funding works (Loft Insulation).
 - Boiler and heating works completion prior to the heating season starting in October.
 - Roof replacement, brick repointing, below and above ground drainage.
 - Small package of electrical works.
- 4.4 This construction award report requests a decision on the procurement of a contractor to undertake all the external envelope and building services infrastructure works identified, designed and approved by the project sponsor.
- 4.5 A Cabinet Member decision is required in February 2022 to enable timely mobilisation and facilitate procurement of longer lead in materials as soon as possible, which will offer greater likelihood of achieving maximum grant funding available.

5. Alternative Options Considered

5.1 Do nothing – a decision not to support this award of construction contract will result in the Councils failure to suitably maintain its education estate by undertaking essential condition improvements. This would increase the likelihood of reactive works which will create greater disruption and cost to the council and potentially result in the loss of education days. All of which would undoubtedly impact on the quality of teaching and learning.

6. Background Information

- 6.1 London Borough of Haringey (Haringey) are seeking to identify and address building condition and suitability issues across the Education/schools estate.
- 6.2 Initial condition and suitability surveys followed by comprehensive feasibility studies have evolved an extensive Children's Capital Programme which seeks to support essential condition improvements across the education estate.
- 6.3 From this data, Highgate Primary School was considered high priority and as a result was placed in wave 1 of the programme and is 1 of 8 primary school's sites in this initial wave of essential condition work.
- 6.4 This condition project will bring several benefits to the school and the council, with the primary objective of providing improved educational environments for Children in line



with Haringey's borough plan. Along with improving educational outcomes, this project will significantly reduce the risk of a health and safety incident or school closure through condition failure, such as mechanical plant breakdown or roof leaks. The project will also help the school reduce its energy demands and relieve some budgetary pressure.

- 6.5 The works have been designed to Stage 4 of the Royal Institute of British Architects (RIBA) Plan of Work 2020.
- 6.6 As part of the RIBA stage 2-4 design the following surveys and investigations have been completed:
 - Drone Survey
 - Acoustic Survey
 - CCTV Survey
 - Roof Survey
 - Investigation to roof voids
 - Thermographic Survey
 - Asbestos R&D survey
 - Window and external door surveys
- 6.7 Whilst a range of surveys have been carried out in the preparation of the tender documents for this refurbishment scheme, they will never provide absolute certainty as to the condition of the building. Therefore, a contingency has been allowed for in the budget and its use will be carefully monitored and reported upon during the projects progress.
- 6.8 Following completion of a full RIBA 4 design, the tender was issued to the construction market via the HPCS, under the London Construction Programme (LCP) Framework. Under Lot 2.1b (Education and Leisure North London £1m-£5m) 9 contractors were invited, with 3 tenders received on the 12/12/21. All tenders have been evaluated on a 40% quality and 60% cost split by an independent evaluation panel. The results of this assessment are below:

Tenderer	Price	Price Score (60%)	Moderated Quality Score (40%)	Combined Cost and Quality Score	Final Ranking
Contractor A	£2,239,272	60%	26.4%	86.4%	1
Contractor B	£2,678,295	50.2%	27.2%	77.4%	2
Contractor C	£3,237,070.96	34.7%	29.6%	64.3%	3

- 6.9 The assessment concludes with a recommendation to award a construction contract to Kind Diamond Build Consortium Ltd up to the value of £2,239,272 (excluding construction contingency).
- 6.10 The construction costs given reflect the design in response of the adaptations for service delivery and condition issues as it's an existing building there is always a risk assumption made may be incorrect as we do not have full historic information of the existing building.



- 6.11 All works have been specified and measured by independent design and cost consultants to ensure best value for the Council against pre-determined market rates.
- 6.12 The total projected cost of the scheme is set out in the table below and compared to the budget.

	Total projected cost
Construction	£2,239,272
Other	£727,000
Total	£2,966,272

7 Contribution to Strategic Outcomes

7.1 This project proposal supports outcomes as outlined in the Borough Plan 2019-23, in particular:

All projects commissioned by Officers of the Council are expected to align with this plan and will be reflected in key capital project documentation such as project briefs, design briefs, business cases, project initiation documents (PID) and award reports. The relevant Borough Outcome for this project is: **People** - our vision is a Haringey where strong families, strong networks and strong communities nurture all residents to live well and achieve their potential.

7.2 Highgate Primary School falls into wave 1 (priority 1) of the Children's Service's asset management plan (CSAMP) and is therefore procured in accordance with the priorities set out in the Children's Capital Programme.

8. Statutory Officers comments (Chief Finance Officer, Procurement, Corporate Governance, Equalities).

8.1 **Finance**

- 8.1 1 The recommendation of this report is to award a contract to Kind Diamond Build Consortium Ltd in the sum of £2,239,272 for the works. In addition to this contract sum, there will be other costs in delivering the scheme. These are PM fees, design fees, QS fees, contingencies, statutory costs and sundry other costs of £0.727m. The estimated total cost of the scheme is £2.966m (rounded down) which can be contained within the overall Children's Service approved 2022/23 capital programme.
- 8.1.2 The spend profile for the project is set out in the table below:

Prior years	2021/22	2022/23	2023/24	Total
expenditure				



Projected Total	£0.060m	£0.2m	£2.63m	£0.076m	£2.966m
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8.2 **Procurement**

- 8.2.1 Strategic Procurement (SP) note that this report relates to the approval of awards for Highgate Primary School — Award of Construction Contract (Construction Contract Award) to provide External Envelope and Building Services Improvements.
- 8.2.2 SP support the recommendations in this report in accordance with Contract Standing Orders clause 7.0.1. (b) and 9.07.3
- 8.2.3 Pursuant to CSO 7.01(b) and Regulation 33 of the Public Contracts Regulations 2015, SP confirms that tenderers were invited to Tender through the LCP Major Works 2019 Framework under Lot 2.1b, Education and leisure.
- 8.2.4 Compliant tenders were received from 3 contractors with further clarifications needed to achieve the final price.
- 8.2.5 SP note that tender returns were evaluated independently by the Quality Panel prior to release of the Price element of the Tender. Kind Diamond Build Consortium Ltd scored the highest in quality and in price, scoring 86.4% overall.
- 8.2.6 SP notes that as per section 8 of this report, funding is available for this Contract.
- 8.2.6 SP support the recommendations within this report and have no objections with awarding this Contract to Kind Diamond Build Consortium Ltd for £2,239,272.

8.3 Legal

- 8.3.1 The Head of Legal and Governance (Monitoring Officer) has been consulted in the preparation of this report.
- 8.3.2. The Council has followed a competitive procurement using the London Construction Programme (LCP) Framework Agreement, Lot 2.1 (b) ((Education & Leisure) The LCP Framework Agreement was set up by the Council in accordance with procurement legislation and its use is also permitted by Contract Standing Order 7.
- 8.3.3. The decision to award this contract will be a Key Decision as it involves expenditure of more than £500,000. The award must therefore comply with the Council's governance processes in respect of Key Decisions including publication of the contract in the Forward Plan (CSO 3.01 (d)).
- 8.3.4. Decisions which would ordinarily be taken by Cabinet may, in-between meetings of the Cabinet, be taken by the Cabinet Member with relevant portfolio responsibility provided that the Leader has allocated the decision (CSO 16.02). In these circumstances, the



Cabinet Member may approve the award of this contract. The Cabinet Member may also approve the issue of a letter of intent up to 10% of the value of the contract.

8.3.5 The Head of Legal and Governance (Monitoring Officer) sees no legal reasons preventing the Cabinet Member for Children, Education and Families from approving the recommendations in the report.

8.4 Equality

- 8.4.1 The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:
 - Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act.
 - Advance equality of opportunity between people who share those protected characteristics and people who do not.
 - Foster good relations between people who share those characteristics and people who do not.

The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.

The proposed decision is to request approval to award a contract to Kind Diamond Build Consortium Ltd up to the value of £2,239,272 to undertake works to the building infrastructure and building fabric. It was identified that the condition and suitability deficiencies at Highgate Primary School are a high priority for major works due to issues relating to health and safety or school closure risks.

As an organisation carrying out a public function on behalf of a public body, Kind Diamond Build Consortium Ltd will be obliged to have due regard for the need to achieve the three aims of the Public Sector Equality Duty as stated above.

- 8.1.1 The expected impact on protected characteristic groups is either neutral or positive. The following measures have ensured that the works comply with the Council's equalities duties:
 - No reduction in service provision, either during the works or once they are completed.
 - Services will be improved through better buildings and IT, making services more accessible and effective.
 - Improved access arrangements .
 - New heating will also be installed, making the environment more comfortable for all.
 - Services will be improved through better buildings and IT, making services more accessible and effective.



- Improved access arrangements.
- New heating will also be installed, making the environment more comfortable for all.

9 Use of Appendices

9.2 Appendix A – Part B

10 Local Government (Access to Information) Act 1995

10.1 List of background documents:

This report contains exempt and non-exempt information. Exempt information is under the following categories (identified in amended Schedule 12A of the Local Government Act 1972): Information relating to financial or business affairs of any particular person (including the statutory holding that information).



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By virtue of paragraph(s) 3, 5 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is exempt

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